

Appendix

Issues, Sides, Participants, and Interviews

Table A.1. Issues, Sides, Participants, and Interviews

Issue and Sides	Participants	Interviews
1. Managed Care Reform		
1 Proponents of a Patient’s Bill of Rights	54	11
2 Opponents of a Patient’s Bill of Rights that contains employer mandates	19	4
2. Patent Extension		
1 Proponents of granting patent extension to pipeline drugs	8	1
2 Opponents of granting patent extension to pipeline drugs	15	2
3. Infant Hearing Screening		
1 Proponents for funding hearing screenings on newborn infants	29	3
4. Risk adjuster for Medicare+Choice		
1 Decision maker who supports the imposition of a risk adjuster to limit overpayments (opposed to 3, 4)	2	0
3 Oppose the imposition of a risk adjuster as currently envisioned by the Health Care Financing Administration (opposed to 1, 5)	14	1
4 Oppose the imposition of a risk adjuster but believe there are bigger Medicare and Choice problems to address (opposed to 1, 5)	5	1
5 Support the idea of a risk adjuster but believe there are bigger Medicare and Choice problems to address (opposed to 3, 4)	4	1
9 Neutral parties providing technical assistance	4	2
99 Unknown / missing data	3	0
5. Pap Smear Screenings for Cervical Cancer		
1 Proponents for increased Medicare payments for Pap smear screenings	13	3
2 Opposed to changing status quo	1	0
9 Neutral / No position	1	0
6. Coverage Parity		
1 Proponents of coverage parity for the treatment of mental illness under Medicare (and generally)	29	4
9 Neutral	1	0
7. Clinical Social Workers		
1 Proponents of excluding CSW’s from the bundled payment rules for Medicare	5	4
9 Neutral / No position	1	0
8. Appropriations for the AIDS Drug Assistance Program		
1 Proponents of funding ADAP at the level of ADAP Working Group estimate	38	4
2 Proponents of funding ADAP but not necessarily at the level of ADAP Working Group estimate	1	0
10. Providing Health Insurance for the Uninsured		
1 Proponents of a refundable tax credit for individuals (between 100 and 150 percent of poverty) that is large enough to purchase health insurance coverage (no direct opponents)	12	1
2 Proponents of refundable tax credits for individuals (who work but lack insurance) that would not cover the full cost of health coverage (no direct opponents)	3	0
3 Proponents of income-related refundable tax credits for everyone to purchase health insurance (no direct opponents)	4	1
4 Proponents of single-payer, universal health insurance coverage (no direct opponents)	2	1

9	Neutral / No position	3	0
99	Unknown / missing data	2	0
11. Funding of Graduate Medical Education (GME)			
1	Proponents of maintaining or increasing funding for specific segments of the allied health professions either through the status quo or other funding plan (no direct opponents)	7	3
2	Proponents of changing the rationale/conceptualization of GME from training to enhanced patient care but still funding GME through the status quo funding mechanism (opposed to 3, 4)	1	1
3	Proponents of an all-payer (or Medicare and all-payer) trust fund to support GME (opposed to 2, 4)	9	3
4	Proponents of funding GME through an annual appropriation from general revenues (opposed to 2, 3)	4	0
12. Chiropractic Coverage under Medicare			
1	Proponents of coverage of chiropractic services	8	2
2	Opponents of changing regulations to include chiropractic services	1	0
13. Contraceptive Coverage			
1	Proponents of mandating contraceptive coverage by insurance companies	18	4
2	Opposed of mandating contraceptive coverage by insurance companies	9	0
14. Medicare Coverage of Medical Devices			
1	Proponents of revising Medicare coverage policies (for procedures, devices, etc.) to increase physician input (no direct opponents)	5	1
2	Proponents of revising the Medicare review process for assessing coverage of medical devices, imposing non-cost review criteria, and instituting an appeals process (opposed to 3)	9	2
3	Proponents of imposing a cost-related criteria for the Medicare coverage reviews of medical devices (opposed to 2)	2	0
9	Neutral / No position	2	0
15. Disinfectant Byproducts			
1	Proponents of regulations requiring water utilities to decrease disinfectant byproducts in drinking water (opposed to 2, 3)	8	1
2	Opposed to (significantly) decreasing disinfectant byproduct levels in drinking water/opposed to switching to alternative (non-chlorine) disinfectants (opposed to 1, 3)	1	1
3	Proponents of minimizing disinfectant byproduct levels/opposed to major changes in treatment or disinfectant technology (opposed to 1, 2)	7	1
9	Neutral / No position	1	1
99	Unknown / missing data	3	0
16. Funding for CH-47 Helicopters for the Army			
1	Proponents of increased funding for the CH-47 Chinook Helicopter	11	1
17. Mine Waste Disposal			
1	Proponents of limiting the number of mill sites at mine sites	15	1
2	Opponents of limiting the number of mill sites at mine sites	12	2
19. Broadband Deployment			
1	Proponents of revising the 1996 Telecommunications Act to give regional/local phone companies access to other service markets without their opening access to the local service market (opposed to 2)	14	0
2	Opponents of revising the 1996 Telecommunications Act (opposed to 1)	23	2
3	Position on 1996 Telecommunications Act unclear; proponents of	3	0

	policies designed to encourage deployment of broadband (no direct opponents)		
9	Neutral / No opinion	2	0
99	Unknown / missing data	1	0
20. Compulsory Licensing of Drugs to Treat AIDS and a Tax Credit for AIDS Vaccine Research and Development			
1	Proponents of vaccine R&D tax credit, opposed to compulsory licensing provision/executive order (opposed to 2, 4)	8	3
2	Proponents of vaccine R&D tax credit, proponents of compulsory licensing provision/executive order (opposed to 1)	1	0
3	Proponents of vaccine R&D credit, no formal or known position on compulsory licensing provision/executive order (no direct opponents)	20	2
4	Proponents of compulsory licensing provision/executive order, no formal or known position on the vaccine R&D tax credit (opposed to 1)	13	1
99	Unknown / missing data	1	0
21. Postal Service Reform			
1	Proponents of modernizing the postal service (opposed to 2, 3)	25	2
2	Opponents of modernizing the postal service (opposed to 1)	7	0
3	Proponents of modernizing the postal service in theory but refuses to allow the proposal of perspective one to move forward (opposed to 1)	1	0
22. Modifying the Food Quality Protection Act			
1	Proponents of modifying the FQPA of 1996 in a way that further regulates how & when the EPA releases and presents safety information about chemicals used in food preparation & production	18	2
2	Opponents of modifying the FQPA of 1996.	6	1
23. CAFE Standards			
1	Proponents of increasing the Corporate Average Fuel Economy Standards for light trucks and vans	12	0
2	Opponents of increasing the standards	15	2
9	Neutral / No Position	1	0
24. Low Sulfur Gasoline			
1	Proponents of EPA's proposed air quality regulations limiting the amount of sulfur in gasoline	14	2
2	Opponents of the low sulfur regulations	4	1
25. Low Power FM Licenses			
1	Proponents of granting Low Power FM Radio Licenses	16	3
2	Opposed to granting Low Power FM Radio Licenses	12	2
27. Estate Tax			
1	Proponents of repealing the estate tax (opposed to 2)	19	3
2	Opponents of repealing the estate tax (opposed to 1)	3	1
3	Advocates of various alterations to the tax, not repeal (not opposed to 1 or 2)	2	0
28. Government Pension Offset and the Windfall Elimination Provision			
1	Proponents of repealing or reducing the government pension offset and windfall elimination provision for retired government workers.	21	2
29. Conservation and Reinvestment Act			
1	Proponents of permanent and mandatory funding of conservation programs via CARA/Lands Legacy Initiative with restrictions on how coastal impact funds are used (opposed to 2, 4)	5	1
2	Proponents of permanent and mandatory funding of conservation	4	0

programs via CARA/Lands Legacy Initiative but with no restrictions on how coastal impact funds are used (opposed to 1, 4)		
3 Proponents of permanent and mandatory funding of conservation programs via CARA/Lands Legacy Initiative, generally (opposed to 4)	14	1
4 Opponents of permanent and mandatory funding of conservations programs via CARA/Lands Legacy Initiative (opposed to 1, 2, 3)	1	0
40. China Trade (Permanent Normalized Trade Relations)		
1 Proponents of permanent normalized trade with China	16	2
2 Opponents of permanent normalized trade with China	15	4
41. Defense Line Item		
1 For	5	2
2 Against	2	0
42. Predator Control		
1 Proponents of ending funding for federal control of predators on private lands	15	2
2 Opponents of ending funding for federal control of predators on private lands	25	1
43. Excise Tax on Telecommunications		
1 Proponents of ending the 3% excise tax on telephone and cable bills	16	4
9 Neutral / No position	2	0
44. Regulation of Internet Prescriptions		
1 Proponents of developing increased regulations for internet prescriptions (opposed to 4, 5)	4	2
2 Proponents of increased federal regulations for internet prescriptions—disclosure only of pharmacy licensing sought (opposed to 4, 5)	1	0
3 Proponents of increased federal regulations for internet prescriptions—FDA licensing of internet pharmacies sought (opposed to 4, 5)	1	0
4 Opponents of increased federal regulations for internet prescriptions—it is a state issue and additional state laws are needed (opposed to 1, 2, 3)	2	0
5 Opponents of increased federal regulations for internet prescriptions—existing laws need to be better enforced and voluntary efforts encouraged (opposed to 1, 2, 3)	9	1
6 Actors who agree that illegal prescriptions are a problem, but want to make clear that their companies are not to blame. Want to ensure that any new regulations don't hurt business. Want better enforcement of existing laws but vague on what other solutions are needed (no direct opponents)	5	1
7 Wants better patient education about internet prescriptions, but is neutral regarding how this is done (no direct opponents)	1	0
9 Neutral	6	0
45. Credit Union Membership		
1 Proponents of making it easier to have broad credit union membership	3	2
2 Opponents of making it easier to have broad credit union membership	3	1
46. Bankruptcy Reform		
1 Proponents of bankruptcy reform legislation	17	2
2 Opponents of bankruptcy reform legislation	4	0
9 Neutral—provider of statistics and other information	1	0
47. Needlestick Injuries		
1 Proponents of a federal law requiring OSHA to draft a regulation	13	2

requiring hospitals to use “safe” needles so that needlesticks are avoided.		
2 Opponents of a federal law requiring OSHA to draft a regulation requiring hospitals to use “safe” needles so that needlesticks are avoided.	2	1
9 Neutral	2	1
48. Commuter Rail Subsidies		
1 Proponents of forcing commercial railroads to give favored treatment to all commuter rail authorities throughout the country.	11	2
2 Opponents of giving favored treatment to commuter rail other than Amtrak.	2	1
49. Criminal Justice Reform		
1 Proponents of changes to the criminal justice system	7	2
50. Electric Utility Deregulation		
1 Private utilities, which want to minimize the capital gains taxes for selling off part of their businesses as part of deregulation/restructuring. They want to minimize the benefits public power receives, since they are in competition now.	2	1
2 Public power, which wants greater control over how bond money can be used. They only support tax breaks for private utilities if the spun-off electrical generation is sold to a public entity.	11	1
9 Neutral / no position. Supportive of the two groups coming to some agreement.	4	0
51. Nuclear Waste Disposal Appropriations		
1 Proponents of releasing funds that Congress has already collected from nuclear power plants to pay for developing a permanent disposal site.	3	1
2 Opponents of releasing the funds.	5	0
60. Aviation Trust Fund		
1 Proponents of requiring that money collected from airline tickets and other fees for an aviation trust fund be spent completely on aviation and not on unrelated projects.	8	3
2 Opposed to changing status quo	2	0
9 Neutral / no position	2	0
61. Reauthorization of the Elementary and Secondary Education Act, Title I		
1 Proponents for reauthorization of ESEA Title 1, which provides funding for school programs (no direct opponents)	11	2
2 Proponents for funding through a block grant (opposed to 3)	1	1
3 Proponents for funding through categorical grants (opposed to 2)	1	1
62. Ergonomics Standards		
1 Proponents of Ergonomic Regulations for US employers	3	1
2 Opponents of Ergonomic Regulations	10	2
9 Neutral / No Position	2	0
63. Individuals with Disabilities Education Act		
1 Support IDEA w/ full mainstreaming, access (no direct opponents)	10	2
2 Support IDEA, general (no direct opponents)	2	0
3 Support strengthening of rights to discipline kids (no direct opponents)	3	0
4 Want greater funding of special ed to help schools (no direct opponents)	4	1
64. Legal Services Corporation		
1 Support funding for the Legal Services Corporation	7	2
2 Against funding for the Legal Services Corporation	4	0

65. Religious Licenses			
1	Proponents of providing educational broadcast licenses to religious organization rather than more expensive standard licenses	9	1
2	Opponents of providing educational broadcast licenses to religious organization rather than more expensive standard licenses	11	2
66. Creating a Repository for Spent Nuclear Fuel			
1	Proponents of locating the repository in Yucca Mountain, Nevada	1	1
2	Opponents of locating the repository in Yucca Mountain	7	1
9	Neutral / no position	1	0
67. Rise in Gasoline Prices			
1	Against government intervention to lower gas prices (opposed to 2)	2	2
2	In favor of an increase in Corporate Average Fuel Economy Standards (opposed to 1, 3)	3	0
3	Against increase in CAFE standards (opposed to 2)	2	1
9	Neutral / No position	1	0
99	Unknown/missing data	3	0
68. Roads in National Forests			
1	Proponents of a moratorium on new road building in national forests (opposed to 2)	13	3
2	Supports status quo, allowing new road building in national forests (opposed to 1)	3	1
3	Want Access to forest roads maintained (no direct opponents)	3	1
69. WTO Membership			
1	Support Renewed Membership in the World Trade Organization	5	1
2	Oppose Renewed Membership in the WTO	2	0
70. Airline Merger			
1	Proponents of US Air - United Airlines merger	5	1
2	Opponents to US Air - United Airlines merger	5	2
9	Neutral / no position	1	0
80. Internet Sales Tax			
1	Wants to allow states to collect sales taxes on purchases over the Internet	23	4
2	Opposed to any taxation of Internet commerce	11	2
99	Unknown / missing data	1	0
81. Physician Anti-trust Waivers			
1	Proponents of exempting health care professionals from antitrust laws	4	2
2	Opponents of exempting health care professionals from antitrust laws	17	4
82. Internet Expense Rules			
1	Proponents of changing the tax treatment of interest expenses for foreign subsidiaries of US companies	9	1
83. Class Action Reform			
1	Proponents of changing class action law so that more cases are heard in federal court rather than state courts	20	3
2	Opponents of changing class action law so that more cases are heard in federal court	10	1
99	Unknown/missing data	3	0
84. Prevailing Wage Rules			
1	Wants to maintain prevailing wage laws like the Davis-Bacon Act	9	3
2	Wants to move toward repeal of the Davis-Bacon Act	9	1
9	Neutral / no position	1	0

85. Computer Depreciation			
1	Wants to reduce the depreciation period for computer equipment, allowing more rapid tax deductions (opposed to 2)	7	3
2	Opposes changes in depreciation because of loss of federal revenue (opposed to 1, 3)	2	0
3	Wants to overhaul depreciation schedules for all industries (opposed to 2)	1	0
86. Right to Carry			
1	Favors bills that would broaden gun-rights laws and allow citizens to carry concealed weapons (opposed to 2, 3, 4)	4	0
2	Wants to allow off-duty and retired police officers to carry a concealed gun (opposed to 1, 3)	9	2
3	Opposes right-to-carry law for officers (opposed to 1, 2)	5	0
4	Favors gun control but neutral on right-to-carry for police officers (opposed to 1)	1	0
87. Late-term Abortions			
1	Opposes a ban on late-term abortions	13	1
2	Supports a ban on late-term abortions	6	0
90. Export Controls			
1	Opponents of export controls on high-speed computers as an unnecessary constraint on the industry	10	3
2	Proponents of computer export controls as a national security necessity	10	0
91. Airline Age 60 Rule			
1	Opponents of raising mandatory retirement at 60 for commercial airline pilots	5	1
2	Proponents of raising mandatory retirement at 60 for commercial airline pilots	13	1
92. C-130 Procurement			
1	Opponents of procuring new C-130 aircraft vessels	2	1
2	Proponents of procuring new C-130 aircraft vessels	13	3
93. OBD Service			
1	Proponents of new regulations governing on-board diagnostic systems in vehicles that would require manufacturers to share information about OBD	18	4
2	Opponents of the new regulations	3	2
94. Right to Know			
1	Opponents of an amendment to the No Child Left Behind Act that would require parental consent for non-emergency health services in schools	29	2
2	Proponents of requiring parental consent	11	1
9	Neutral / No Position	2	0
95. Cuba Sanctions			
1	Proponents of complete repeal of trade sanctions with Cuba (opposed to 3)	18	1
2	Proponents of partial repeal trade sanctions with Cuba for food and medicine (opposed to 3)	3	0
3	Opponents of repeal of trade sanctions with Cuba (opposed to 1, 2)	17	2
96. Newspaper Crossownership			
1	Proponents of a new rule to allow newspapers and TV stations to be owned by the same company, in the same market	8	2
2	Opponents of a new rule to allow newspapers and TV stations to be	7	1

owned by the same company, in the same market		
9 Neutral—FCC given rulemaking authority in 1996 Communications Act	2	1
97. Steel Safeguard		
1 Proponents of steel safeguard investigation into possible instances of foreign companies “dumping” steel on the US market; proponents of increased tariffs	13	2
2 Opponents of steel safeguard investigation and tariffs	1	1
9 Neutral—ITC investigating by presidential order	3	0
100. NAFTA Foreign Investment Reform		
1 Proponents of re-negotiating Chapter 11 of the North American Free Trade Agreement to provide greater protection for state and local autonomy	8	1
2 Opponents of re-negotiating Chapter 11 of NAFTA	5	1
101. Medicare Prescription Drug Coverage		
1 Proponents of new Medicare prescription drug coverage, to be administered by private insurance companies (that would not institute price controls) (opposed to 2)	34	1
2 Proponents of new Medicare prescription drug coverage, to be administered by HCFA/state Medicare agencies (that would have authority to institute price controls) (opposed to 1)	30	1
3 Proponents of new Medicare prescription drug coverage, with concerns about solvency of overall Medicare program—service providers do not want to lose income source to new program (no direct opponents)	1	1
99 Unknown/Missing Data	7	0
102. Terrorism Re-insurance		
1 Opponents of creating a terrorism reinsurance program to provide federal support for the reinsurance industry in case of terrorist attack and to allow class action lawsuits related to such attacks to be heard in federal court	6	1
2 Proponents of creating a terrorism reinsurance program	9	1
103. Outsourcing Reform		
1 Proponents of existing government contract practices involving outsourcing of government jobs	8	1
2 Opponents of existing government contract practices; support Truthfulness, Responsibility, and Accountability in Contracting Act	22	2
104. Military Property Movement		
1 Proponents of retaining the existing policies for military personnel movement and storage services	6	1
2 Opponents of existing policies; want relocation services companies to be able to compete for military personnel movement and storage services	9	1
105. Predatory Lending		
1 Proponents of reforming the Real Estate Settlement Procedures Act, requiring more disclosure of fees/costs; opposed to “bundling” realty/mortgage services	11	2
2 Proponents of reforming RESPA by “bundling” realty/mortgage services	10	1
9 Neutral / No Position	3	0
106. Open Access 2		
1 Proponents of requiring owners of broadband infrastructure to give access to Internet service providers/other media	5	2

2	Opponents of requiring owners of broadband infrastructure to give access to Internet service providers/other media	11	1
107. Maritime Security Act			
1	Proponents of reauthorization, providing funding for the Maritime Security Fleet	12	1
108. Food Allergen Labeling			
1	Proponents of existing voluntary food allergen labeling	5	1
2	Opponents of existing voluntary food allergen labeling	6	1
109. Bear Protection			
1	Proponents of prohibiting trade of black bear viscera	7	1
2	Opponents of prohibiting trade of black bear viscera	11	1
110. TANF Employment Training Services			
1	Proponents increasing the amount of vocational education training allowed under the Temporary Assistance for Needy Families program	24	2
2	Opponents of increasing the amount of vocational education training allowed under TANF	6	1
9	Neutral / No Position	2	0
115. Derivatives			
1	Proponents of Securities and Exchange Commission regulation of over-the-counter derivatives	12	1
2	Opponents of SEC regulations of Over-the-Counter derivatives	16	2
116. Funding for Water Infrastructure Loans			
1	Proponents of increasing funding for water infrastructure through state revolving funds	10	2
2	Opposed to funding water infrastructure through federal funds	7	1
99	Unknown / missing data	5	0
117. Effluent Limitation			
1	Opponents to strict Environmental Protection Agency regulations on effluent limitations for transportation equipment cleaning	7	1
9	Neutral / No position	2	1
118. Optometric Funding			
1	Proponents of graduate medical clinical education training for optometry	2	2
9	Neutral / No position	1	0
119. Student Visas / Lab Security			
1	Proponents of stricter regulations concerning national security and terrorism	28	4
2	Opposed to strict regulation, support moderate regulations concerning foreign students or laboratory security	12	1
9	Neutral / No position	12	0
120. Disabled TANF			
1	Proponents of special measures to aid disabled recipients of Temporary Aid to Needy Families, (including more moderate time requirements, lower maximum number of work hours, and including treatment time and care of disabled individuals as working hours)	22	3
9	Neutral / No position	3	0
121. Human Cloning			
1	Proponents of a ban on all forms of human cloning	20	3
2	Opponents of a ban on all forms of human cloning (but may support ban on reproductive cloning specifically)	16	2

122. EA-6B Prowler		
1	Proponents of increased funding of development and research for an alternative to the Electronic Attack aircraft - the EA-6B Prowler	11 2
123. Farm Bill		
1	Proponents of price supports (opposed to 2, 3)	37 2
2	Opponents of price supports (opposed to 1, 3)	12 2
3	Proponents of provisions protecting smaller (alternative) farmers (opposed to 1, 2)	1 0
4	Proponents of environmental and animal welfare provisions within Farm Bill (no direct opponents)	25 1
124. Wind Energy		
1	Proponents of renewing the tax credit for producers of wind energy	22 3
2	Opponents of renewing the tax credit for producers of wind energy	1 0
125. Smart Growth & Transportation		
1	Proponents of funding "SMART" transportation programs in the Transportation reauthorization	19 3
2	Proponents of funding all, and especially large, transportation programs	14 2
126. CAFE Standards 2		
1	Proponents of Increased Corporate Average Fuel Economy standards	22 2
2	Opponents of Increased Corporate Average Fuel Economy standards	17 1
127. Basic Education Funding for Developing Countries		
1	Proponents of increasing funding for international basic education programs	17 3
128. Public Utilities Regulatory Provisions Act		
1	Proponents of maintaining PURPA protections for co-generation facilities	28 2
2	Opponents of maintaining PURPA protections for co-generation facilities	4 1
129. Recreational Marine Employment Act		
1	Proponents of excluding recreational marine facilities from longshoreman insurance requirements	10 2
9	Neutral / No position	1 0
130. Housing Aid Eligibility for Federal Public Safety Officers		
1	Proponents of extending eligibility for the Housing Affordability for America Act's federal housing programs to federal public safety officers	3 2
9	Neutral / No position	1 0
131. FERC Regulation of Affiliate Relationships		
1	Proponents of proposed Federal Energy Regulatory Commission regulation of affiliate relationships between members of corporate families, in both the natural gas and electricity industries (opposed to 2)	5 1
2	Opponents of increasing regulation of affiliate relationships between members of corporate families, in both the natural gas and electricity industries (opposed to 1)	9 2
3	Not opposed to all aspects of the FERC regulations but seeking a special exemption (no direct opponents)	1 1
132. Math / Science Funding		
1	Proponents of increasing funding for Math and Science partnerships program, regardless of government body overseeing the program (no direct opponents)	46 2
2	Proponents of increasing funding for Department of Education's Math and Science partnerships program (opposed to 3)	1 0

3	Proponents of increasing funding for NSF Math and Science program (opposed to 2)	2	1
133. Cystic Fibrosis Research			
1	Proponents of increasing funding for Cystic Fibrosis Clinical Trials Network	4	1
9	Neutral / No position	2	1
134. Stock Option Expensing			
1	Proponents of requiring companies to report stock options on their end of the year financial statements; to expense them not just to footnote them	10	1
2	Opponents of requiring companies to report stock options as an expense on end of the year financial statements	18	2
135. Title IX			
1	Proponents of efforts revise the application of Title IX regulations to athletics	10	1
2	Opponents of efforts revise the application of Title IX regulations to athletics	14	1
9	Neutral / No Position	1	0
136. Aviation Security			
1	Proponents of giving the airlines compensation for enhanced security efforts, access to carrying the mail, access to war risk insurance at capped prices, and more time to implement security deadlines who are opposed to allowing pilots to carry guns on planes and to required self-defense training for flight attendants (opposed to 2, 3)	6	2
2	Proponents of giving the airlines compensation for enhanced security efforts, access to carrying the mail, access to war risk insurance at capped prices, and more time to implement security deadlines who support allowing pilots to carry guns on planes and to requiring self-defense training for flight attendants (opposed to 1)	3	0
3	No position on giving the airlines compensation for enhanced security efforts, access to carrying the mail, access to war risk insurance at capped prices, and more time to implement security deadlines but supportive of allowing pilots to carry guns on planes and to requiring self-defense training for flight attendants (opposed to 1)	3	0
9	Neutral / No position	1	0
Total		2,221	315

Notes: The table identifies the 214 active sides on the 98 issues, lists the number of major participants in each side, and indicates the number of interviews conducted with leaders of each. In addition, 34 sides with 75 participants are listed as “neutral / no position”—these were typically government decisions makers who played important roles in the issue but who did not actively advocate a given proposal to other government officials. This included agencies providing purely technical data or cost estimates and government decision-makers who had final authority to decide, but who did not actively engage in advocacy themselves. Finally, the sides for 29 actors in ten of the issues could not be determined (they are listed as “99 unknown / missing data” in the table).

A total of 315 interviews were conducted with leading members of 171 of the 214 active sides (80 percent); seven interviews were conducted with neutral decision-makers. The number of interviews per side, as the table shows, ranges from one to four, with one additional case where 11 members of the same side were interviewed. No major actors were interviewed on 43 of the sides; of these sides, 35 had four or fewer members.